

VZCZCXRO9053
OO RUEH DU RUEH MR RUEH RN
DE RUEH SB #0867/01 2670650
ZNY SSSSS ZZH
O 230650Z SEP 08
FM AMEMBASSY HARARE
TO RUEHC/SECSTATE WASHDC IMMEDIATE 3479
INFO RUCNSAD/SOUTHERN AF DEVELOPMENT COMMUNITY COLLECTIVE
RUEH AR/AMEMBASSY ACCRA 2320
RUEH DS/AMEMBASSY ADDIS ABABA 2439
RUEH RL/AMEMBASSY BERLIN 0953
RUEH BY/AMEMBASSY CANBERRA 1717
RUEH DK/AMEMBASSY DAKAR 2072
RUEH KM/AMEMBASSY KAMPALA 2493
RUEH NR/AMEMBASSY NAIROBI 4925
RUEA IIA/CIA WASHDC
RUZEJAA/JAC MOLESWORTH RAF MOLESWORTH UK
RHMFISS/EUCOM POLAD VAIHINGEN GE
RHEFDIA/DIA WASHDC
RUEHGV/USMISSION GENEVA 1588
RHEHAAA/NSC WASHDC

S E C R E T SECTION 01 OF 02 HARARE 000867

SIPDIS

AF/S FOR G. GARLAND
DRL FOR N. WILETT
ADDIS ABABA FOR USAU
ADDIS ABABA FOR ACSS
STATE PASS TO USAID FOR E. LOKEN AND L. DOBBINS
STATE PASS TO NSC FOR SENIOR AFRICA DIRECTOR B. PITTMAN

E.O. 12958: DECL: 09/22/2018
TAGS: [PGOV](#) [PREL](#) [ASEC](#) [PHUM](#) [ZI](#)
SUBJECT: ZANU-PF EXPANDING MINISTERIAL DEMANDS

Classified By: Charge d'Affaires, a.i. Katherine Dhanani for reason 1.4
(d).

SUMMARY

¶1. (S) A well-connected businessman detailed ZANU-PF's ministerial demands, which effectively amount to 18 of the most significant ministries, instead of the 15 laid out in last week's signed power-sharing agreement. The merger of four separate ministries into two, and the proposed integration of the national security ministry into the President's Office account for the increase. Fear of prosecution for human rights violations and fraud appear to be driving ZANU-PF's aggressive ministerial demands. END SUMMARY.

¶2. (S) Well-connecte%QQQ=% to put forward a list representing non-negotiable demands that they would either force the MDC-T to accept, or alternatively, would result in delay of the implementation process. Delay would benefit ZANU-PF in two ways: it would give ZANU-PF more time to extract illicit profits, and ultimately it would allow ZANU-PF to declare that the stalled deal demonstrates how unfit the MDC is for governance.

¶4. (S) The list of ministries presented by ZANU-PF also includes several notable alterations from the list attached as an addendum to the signed deal on September 15. The list submitted on September 18 actually represents 17 ministries because Land and Resettlement and Agriculture were formerly two separate ministries, as was Youth, Arts, Sport and Culture and State Enterprises, Indigenization and Empowerment. Mutanda explained that ZANU-PF was also now insisting that the national security ministry (responsible for overseeing the Central Intelligence Organization) be placed within the Office of the President, thereby effectively granting ZANU-PF 18 ministries.

¶5. (S) We have received multiple reports that senior ZANU-PF

officers are highly concerned about being prosecuted for human rights violations and fraud if they cede too much power. Mutanda said that Reserve Bank Governor Gideon Gono was particularly concerned that if ZANU-PF gave up the Ministry of Finance, MDC-T would be able to uncover rampant fraud. Meanwhile, a contact with frequent access to ZANU-PF negotiator Patrick Chinamasa said that Chinamasa refuses to concede Home Affairs because it would allow the MDC to direct the police to gather evidence against ZANU-PF members.

COMMENT

16. (C) ZANU-PF's outrageous demands are likely in part a negotiating strategy to protect its members by securing the best deal possible and in part an effort to cause the power sharing process to collapse. Tsvangirai's willingness to sign a highly flawed and incomplete agreement may have signaled to ZANU-PF that the harder they push, the more he will yield. We believe Tsvangirai and the MDC know that unless they control, at a minimum, Finance and the police, their participation in government cannot bring about real change. Unless outside pressure is brought to bear on ZANU-PF or the MDC is willing to offer ZANU-PF elites amnesty for past offenses, the current stalemate may last for some time. END COMMENT.

DHANANI